

# Jordan's Principle Service Coordination

A Manitoba Regional approach to the Full Implementation of Jordan's Principle

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## Honoring the Legacy of Jordan's Principle

I would like to begin our presentation by acknowledging the reasons why we are all gathered here today which is because of Jordan River Anderson and the legacy he left behind which thousands of children have benefitted from and many more for generations to come.

### Jordan River Anderson

Jordan River Anderson, a citizen of Norway House Cree Nation ("NHCN"), was born in Winnipeg on October 22, 1999. His parents lived in NHCN at the time of his birth.

Born with complex genetic disorder and severe developmental delay, tracheotomy, ventilator dependent and fed through a gastrostomy tube. Formally diagnosed with "Carey-Fineman Syndrome."

Jordan died in Winnipeg on February 2, 2005, never being able to go back to Norway House Cree Nation due to provincial and federal disputing and wrangling on who was responsible to pay for his care in NHCN.

Jordan spent more than two years unnecessarily in hospital while the Province of Manitoba and the federal government argued over who should pay for his at home care. Jordan died in the hospital at the age of five years old, never having spent a day in his family home.





## History of the Assembly of Manitoba Chiefs

- \* The Assembly of Manitoba Chiefs was created in 1988 by First Nations in Manitoba to coordinate political action and technical work on common issues. It is a product of political and social developments that have been underway for decades.
- \* The AMC's predecessor was the Manitoba Indian Brotherhood (MIB). Early efforts at province-wide organization culminated in the creation of MIB in the late 1960s. It provided a representative political body based on regionally elected vice-presidents and a president who provided the first common voice for First Nations in the province.
- \* The Grand Chief, elected by Chiefs-in-Assembly, is mandated as the principle spokesperson on common issues for First Nations in Manitoba. While AMC functions under the direction of the Grand Chief, the Chiefs-in-Assembly are the source of all authority for AMC.
- \* The role of the AMC is essentially political. Internally, the organization functions to build consensus on issues and priorities. Externally, the AMC presents a common front in pursuing issues in many different ways.
- \* Since 1988, the AMC agenda and priorities and the capacity of its Secretariat have developed, expanded and evolved. Today, the AMC is governed by the mandate set out by 62 member First Nations and advocates in several policy sectors including: child and family services, health, education, citizenship, gaming, Jordan's Principle, social development, urban and Treaties.





# Background: Manitoba Regional Approach to Jordan's Principle Implementation

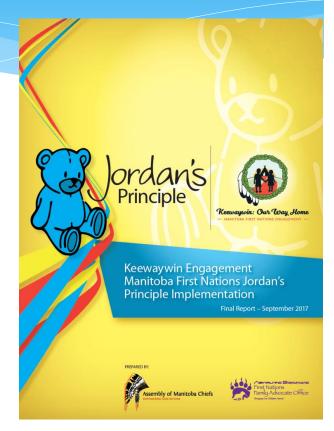
- Keewaywin: Our Way Home, Manitoba First Nations Engagement is an Assembly of Manitoba Chiefs led initiative. It was designed to get First Nations input on the design and delivery of a regional response to the Canadian Human Rights Tribunal decision to stop discriminating against First Nations children that includes:
  - ☐ Full implementation of Jordan's Principle;
  - □ Reform the First Nations Child and Family Services (FNCFS) Program.





## Engagement Report

- ☐ Final Report identifies the information on how to fully implement Jordan's Principle in Manitoba.
- □ Reviewed and approved by the AMC Executive Council of Chiefs on September 13, 2017. It was shared with all Manitoba First Nations, and the First Nations who participated in the engagement received their individual PATH from the engagement sessions.
- Report was also provided to Health Canada and INAC, now restructured as ISC.







# Engagement Report recommendations

• Restore First Nations' jurisdiction of children.

- Education and training of First Nations citizens in fields of medicine and working with children with special needs.
- Funnel prevention dollars towards bodies independent of CFS System.

- Deconstruct child welfare system.
- Creation of educational awareness campaign regarding challenges children with special needs face.
- Design of new funding model to support model of care approach.

- First Nation led and designed Jordan's Principle system.
- Basic human rights provided to First Nations children and their families.
- Establish customary/kinship care in all First Nations.

- Establish Jordan's Principle program, resource and medical centre.
- Infrastructure funding for First Nations.
- Develop range of First
   Nations led options to fully
   implement Jordan's Principle.





### Service Coordination Work Plan

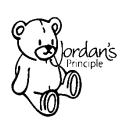


### **PRINCIPLES**

### **FULL IMPLEMENTATION OF** JORDAN'S PRINCIPLE

- Put the needs of children first
  - Access services on-reserve
- Enhance First Nations capacity
  - Stable, long-term funding





### Service Coordination Work Plan

### **APPROACH**

- Federal Jordan's Principle law
- Nation to Nation funding (direct contribution agreements to FNs)
- First Nations controlled (not by Canada)

Long-term Committed Funding  No need to leave First Nations to access services

- Health, Education, CFS,
   Social Development, etc.
  - Western-based and First Nationsbased

Holistic Approach

Best interest of the child

- Keep families together
- Traditional spiritual law
- Collaboration of all services (no silos)

First Nations Capacity

Access to

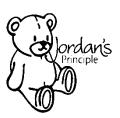
Services on

Reserve

- Governance and selfdetermination
- Housing & infrastructure (transportation, clean water)
- Training and education



\* A First Nations organization accountable to the Chiefs, possibly a "Jordan's Principle Capacity Enhancement Centre" would allow for a professional and specialized entity to provide services, and receive funding from Canada with a fiduciary trust to FN's for funds held.



### Service Coordination Work Plan

# TIMELINE AND GOALS

Short Term (December 2017)

- Identify Service Gaps
- Funding Mechanism Options

Medium Term (October 2018)

- Draft Jordan's Principle Law
- Develop options for Policy change

Long Term (March 2019 and beyond)

- Jordan's
   Principle
   "Capacity
   Enhancement
   Centre"
- Ongoing training and education





### Activities of Jordan's Principle Service Coordination

The Assembly of Manitoba Chiefs have hosted a number of forums related to the regional implementation of Jordan's Principle Child First Initiative in Manitoba, these included:

### Jordan's Principle Child First Initiative Service Coordinators Gathering

\* The purpose of this Gathering was to increase the knowledge of Jordan's Principle – Child First Initiative, increase networking and partnerships, and to help build a support path that everyone involved can relate to and interchange when necessary. The gathering brought together these key participants in the implementation process of the Jordan's Principle-Child First Initiative.

### Jordan's Principle Child First Initiative Case Management Facilitators Forum

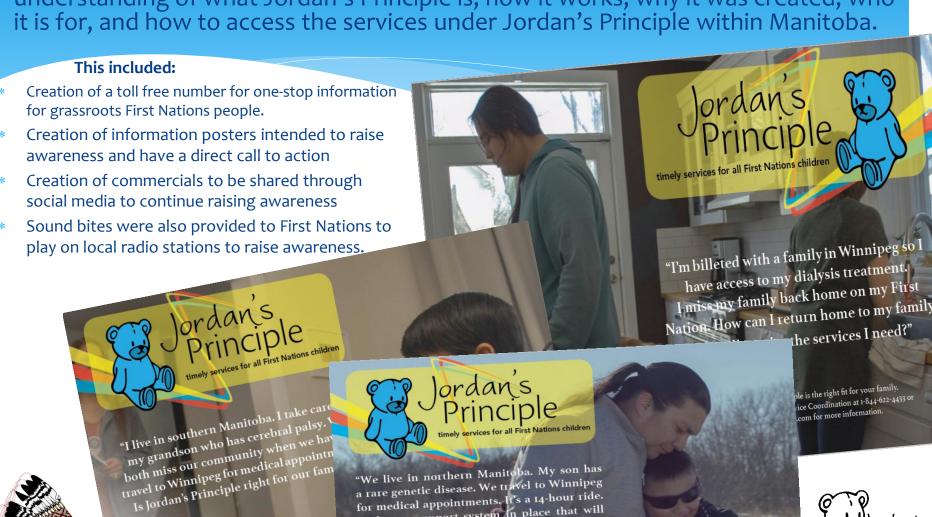
\* The Special Needs Advocate Unit hosted a forum for the Jordan's Principle Child First Initiative Case Managers of Manitoba to further develop a network and enhance a greater understanding of the Jordan's Principle Child First Initiative and the development of the implementation process.

Jordan Principle Stakeholder's Gathering and Professional Development Training

\* The intent was to bring the staff together to build on successes, share, collaborate, and further strengthen efforts to support communities and collectively enhance client care.

### Jordan's Principle Service Coordination Communications Strategy

The goal of the Jordan's Principle Awareness Campaign is to provide a better understanding of what Jordan's Principle is, how it works, why it was created, who it is for, and how to access the services under Jordan's Principle within Manitoba.



for medical appointments. It's a 14-hour ride. Is there a support system in place that will keep us closer to home or provide alternate

transportation?"

Assembly of Manitoba Chief

# Increasing Accessibility in First Nations Communities

- \* When Jordan's Principle reaches it full realization and service gaps no longer exist in First Nations; First Nation children, youth and their families who have previously had to leave their First Nations to access basic services will be able to relocate back to live among familiar faces, family and friends.
- \* The AMC wants to ensure First Nations Persons living with disabilities are able to live fully accessible and barrier free lives while remaining an integral part of their First Nations through participation and engagement.
- \* This can be achieved through advocacy for increased funding from the federal government with respect to operations and management to retrofit many of the aging existing infrastructure which at the time of their construction, were not built with accessible built environments.
- \* This would be in addition to advocacy for increased infrastructure budgets to accommodate the growing requirements of First Nations to accommodate fully accessible built environments.





# Increasing Accessibility in First Nations Communities

The Assembly of Manitoba Chiefs has been working with the Manitoba League of Persons with Disabilities and with Producer Erica Daniels from Kejic Productions on this initiative.

Proposed environmental accessibility scans will involve shooting video footage in Sagkeeng First Nation of what is involved in an environmental accessibility scan and include instruction on how to facilitate environmental accessibility scans in each of the three phases described below. Video footage will be edited and published; and additional resources pertaining to First Nations Persons living with Disabilities will also be included in the final DVD product which will be distributed as a resource to all Manitoba First Nations.

This project is a multi-year and will be broken down in three parts.

- \* The first phase will involve environmental accessibility scans of Manitoba First Nations Schools. The rationale for deciding schools in the first phase was ideal as children and youth spend the majority of their times outside of their homes in education spaces during the school year.
- \* The second phase will involve environmental accessibility scans of First Nations primary public use buildings. These include but are not limited to administration offices, community halls, health centers and public parks and beaches.
- \* The third phase will involve environmental accessibility scans of First Nations private enterprises. These include First Nations local stores, financial institutions, restaurants and entertainment centers.





# AMC Eagle Urban Transition Centre Jordan's Principle Service Circle

62 First Nation Community Based Services – Jordan's Principle Case Managers

Funders (Health Canada / Dept. of Indigenous Services Canada

7 Tribal Councils & 11 Independent First Nations Service Coordinators

AMC -mandated Entities EUTC, FNFAO, FNHSSM, MFNERC Specialized Professional Service Providers MFNERC, MATC, SSCY, St. Amant Centre & FSD





# AMC Eagle Urban Transition Centre Service Provisions

- Provide individualized support services through a tri-level delivery model
  - ~ child centered
  - ~ family focused
  - ~ community based
- \* Advocacy (Health, Education, CFS, EIA, Housing, Justice, MPI, Human Rights etc...)
- \* To maintain family unity and community strength
- \* Case management





# AMC Eagle Urban Transition Centre Service Provisions

- \* Referral services
- Communication bridge with family, between service providers, family & service providers
- \* Correspondence and collaboration with partners, on & offreserve staff
- Family support to families
- Navigate systems (federal and/or provincial)
- \* Assist with Transportation (EUTC van etc..)
- Status Registration (eligible, bill S-3)
- \* Short-Term Respite



# Case Management Process

#### Referral

Self, family/community member, Jordan's Principle Team, organization

#### **Intake Assessment**

\* Advocate will conduct Intake Assessment with client/caregiver (within 48 hours of referral receipt)

#### Consent

\* Once intake completed, written consent is needed to begin case planning

### **Collaborative Case Planning**

 A team of multi-sector professionals will be mobilized to develop a CCP for supporting child and/or adult

#### **Case Monitoring**

\* Advocate/Jordan's Principle Case Manager will lead this collaborative team in ensuring service access/resources, barrier reduction and support mobilization

#### **Case Closure**

Continue to provide coordinated support until support is no longer required

#### **Family Feedback**

\* Feedback on the care and support they received from the team and collaborative partners



### Jordan's Principle Technical Advisory Group

The Jordan's Principle TAG consist of the Assembly of Manitoba Chiefs, Manitoba Keewatinowi Okimakanak, and the Southern Chiefs Organization. This includes representatives from the Eagle Urban Transition Centre, the First Nations Family Advocate Office, First Nations Health and Social Secretariat and the Manitoba First Nations Education Resource Centre. It was created through a recommendation from the Keewaywin: Our Way Home Engagements which directed the AMC to create a First Nations led Technical Advisory Group to oversee the regional implementation of Jordan's Principle and provide recommendations related to decision making to the Jordan's Principle Equity Roundtable.

#### **Recent discussion topics:**

- Issues identified include aging out of services and case denials, rushed call for proposals and communities not being informed about funding for infrastructure (includes what we have heard from First Nations Education Directors, Health Directors, CFS Agency Directors, and Social Development Directors / Social Assistance Administrators).
- The need for an independent First Nation designed evaluation of the regional implementation of Jordan's Principle in our First Nations
- Replace the Regional Committee on the implementation of Jordan's Principle, the "Terms of Reference Official Working Group" (TOROWG) from a Manitoba First Nations perspective that invites Canada and the Province of Manitoba to the Table
- There needs to be a more full understanding of what services are available
- ☐ The misconception of having a JP program often results in a little extra funding for only respite
- Uncertainty of roles and boundaries of JP case managers
- Cultural sensitivity
- What supports are in place for parents who also have medical needs



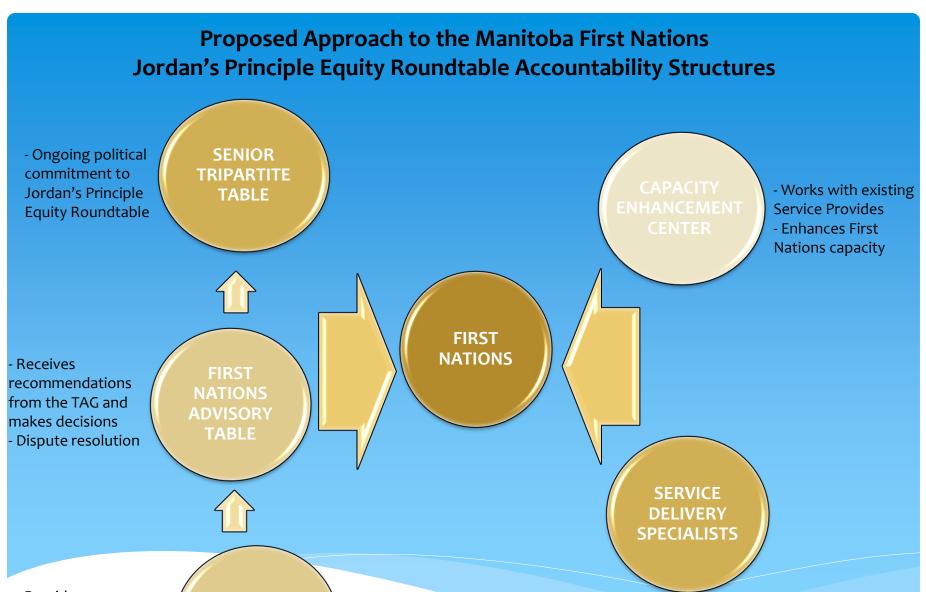
### Jordan's Principle Equity Roundtable

By way of AMC resolution JUL-18.05 Replacing the Jordan's Principle Terms of Reference Officials Working Group, the Chiefs-in-Assembly agreed to replace the intergovernmental Jordan's Principle Terms of Reference Working Group (TORWG) with a "Jordan's Principle Equity Roundtable." The Jordan's Principle Equity Roundtable is to have the full participation of the AMC, MKO, SCO, FNHSSM and MFNERC, along with the participation of Canada and Manitoba. On January 18, 2019, the AMC Women's Council met and was presented with options on how to go forward. They agreed to recommend to the AMC Executive Council of Chiefs to go forward as follows:

- 1. Include a representative from the Norway House Cree Nation to the Jordan's Principle TAG; two independent First Nation Jordan's Principle Case Managers; and one Tribal Council Jordan's Principle Case Coordinator;
- 2. Add a "First Nations Advisory Table" to the structure of the Jordan's Principle Equity Roundtable that will accept recommendations from the TAG and make decisions on Jordan's Principle, including being a dispute resolution mechanism that will consist of 1 representative each from Assembly of Manitoba Chiefs, Manitoba Keewatinowi Okimakanak, and the Southern Chiefs Organization; 7 First Nations from the various Treaty table discussions; and ex officio representatives 1 from Manitoba and 1 from Canada; and
- 3. Replace the "First Nations and Governmental Senior Officials" with a new "Senior Tripartite Table" that includes the AMC, MKO and SCO Grand Chiefs, and the AFN Manitoba Regional Chief's Office, and ministers from Manitoba and Canada.



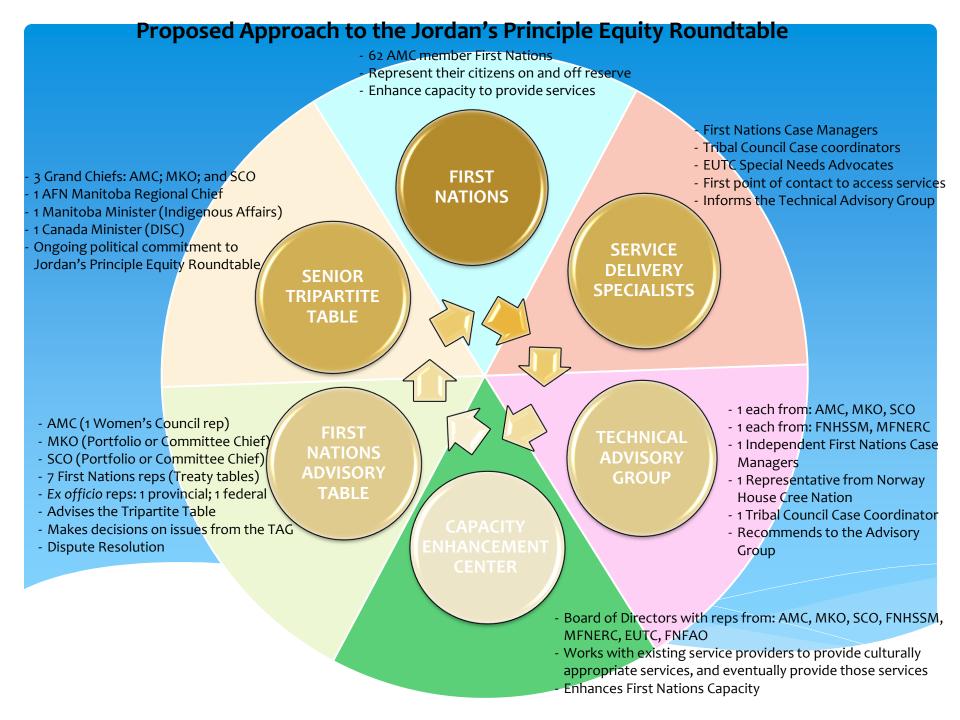




- Provides recommendations

 Works with service delivery specialist TECHNICAL ADVISORY GROUP

- Provides services on and off reserve
- Independent First Nations and Tribal Councils
- EUTC, MFNERC, Manitoba Rehab Centre /SSCY Centre, St Amant Centre, Manitoba Adolescent Treatment Centre, etc.



### Jordan's Principle – Going forward

- Manitoba First Nations must be involved in identifying what they need for the ongoing full implementation of Jordan's Principle
- This includes past this fiscal year, and be part of the "Memorandum to Cabinet" that will inform the Federal Treasury Board Submission that will identify funding for Jordan's Principle for the fiscal year 2019 – 2020 and beyond
- Increased Accessibility in Manitoba First Nations Communities for First Nations Persons living with Disabilities
- Involves identification of the Assets each First Nation has and what you need
- Long-term committed funding Federal legislation





### **Questions or Comments Related to Presentation Please Contact**

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